# **The Economic Impact of the Aquaculture Sector** Kilkieran Bay

Bord lascaigh Mhara March 2022



Ireland's EU Structural and Investment Funds Programme: 2014 - 2020 Co-funded by the Irish Government



**An Roinn Talmhaíochta, Bia agus Mara** Department of Agriculture, Food and the Marine



EUROPEAN UNION This measure is part-financed by the European Maritime and Fisheries Fund



# Contents

# Executive summary

- 1. Introduction
  - 1.1 About the study
  - 1.2 The aquaculture sector at the bay
  - 1.3 The key elements of the aquaculture sector
  - 1.4 Report structure
- 2. Aquaculture at Kilkieran Bay
  - 2.1 Introduction
  - 2.2 Characteristics of the local aquaculture sector
  - 2.3 Direct contribution to the Kilkieran Bay economy
  - 2.4 Conclusion
- 3. Total impact of the bay's aquaculture sector
  - 3.1 Aquaculture sector activity within the bay
  - 3.2 Regional estimates
  - 3.3 Fiscal benefits
  - 3.3 Conclusion
- 4. Aquaculture and the local economy
  - 4.1 Bay population
  - 4.2 Working age
  - 4.3 Unemployment
  - 4.4 Sector structure
  - 4.5 The local economy's characteristics
  - 4.6 Summary
- Appendix 1: Model approach
  - Understanding economic impact assessments Estimating the direct economic contribution The Survey
  - Estimating indirect and induced impacts

05
07
07
07
80
10
11
11
11
18
18
19
19
19
22
23
24
24
24
25
26
27
28
29
29
29
30
30



The direct values of aquaculture derived in this study contrasts with those derived from the National Seafood Survey (NSS) for 2020. The NSS and this study varied slightly in survey design and their resulting data sets contrast in: Response rates, use of category versus variable data and turnover versus farm-gate sales value, among other points. The data resulting from the NSS reports have the most up-to-date estimates of the sectors direct value. Any discrepancies in direct value between the two data sets do not affect the economic multipliers derived by the study.

# Executive Summary

# THE CHARACTERISTICS OF KILKIERAN BAY'S AQUACULTURE SECTOR

Kilkieran Bay is home to three businesses operating in the aquaculture sector, engaged in mussel and other shellfish farming and finfish farming.

Our survey explores the characteristics of firms that are representative of activity in Kilkieran Bay's aquaculture sector. Despite the economic challenges associated with the coronavirus pandemic, mussel and other shellfish farmers have been relatively resilient, with fewer than half seeing turnover decrease, and fewer than one-in-ten reducing the size of the workforce. However, firms tend to be less optimistic about the potential for increasing turnover or the size of the workforce than the aquaculture sector as a whole. Firms in the mussel and other shellfish sub-sector are also characterised by a high proportion of exports, with a majority of customers based in the EU.

Respondents also cited a range of constraints on growth, most notably in relation to regulations and licensing, with poor infrastructure, environmental challenges, and staff/skills shortages were also frequently cited by mussel and other shellfish farmers. However, despite a less optimistic view of the future, firms were less likely to highlight these issues than across the aquaculture sector as a whole.

# THE AQUACULTURE SECTOR WITHIN THE BAY

The aquaculture sector makes a significant contribution to the Kilkieran Bay economy. In 2020, direct aquaculture related activity at the bay generated  $\notin 10.9$  million in turnover, supporting 30 direct jobs across the local Bay economy. Finfish farming was the dominant sub-sector represented within the Bay; however the smaller cohort of other shellfish producers add to the diversity with the sector. When translated into Gross Value Added (GVA)<sup>1</sup>, the overall aquaculture sector makes a  $\notin 4.2$  million direct contribution to the local bay economy.<sup>2</sup>

Our survey explores the characteristics of firms operating in this sector within the bay. In general, firms are typically wellestablished, having operated for more than 10 years, and although a significant proportion of firms experienced a drop in sales in 2020, this share was less than the total bays average. Equally, a relatively high share of the local sector were positive about sales growth going forward. Aquaculture businesses at Kilkieran Bay are typically geared towards export markets - particularly the EU - and invest more in capital relative to comparator bay sectors included within the study. The workforce tends to be sourced from the local area and employment tends to be flexible in nature, with relatively high levels of part-time working.



The aquaculture sector makes a significant contribution within the local bay economy.

- VA is a measure of the contribution an individual producer, industry, or sector makes to national GDP (which is equal to GVA plus taxes, minus subsides).
- 2 We define the bay economy as the District Electoral Division (DEDs) which broadly encompass the geographic spread of the local aquaculture industry - see Table 1.



# **€6.6 MILLION TOTAL GVA CONTRIBUTION** TO THE WEST ECONOMY IN 2020

The aquaculture sector makes a significant contribution to the wider regional economy.

# Table 1. Total aquaculture sector benefits, West, 2020

Aquaculture		West	
Total	GVA (€m)	Employment	Wages (€m)
Direct	4.2	30	1.4
Indirect	1.6	28	1.2
Induced	0.8	11	0.4
Total	6.6	69	3.0

Source: Oxford Economics, Perceptive Insight, CSO Note: May not sum due to rounding.

# SOCIO-ECONOMIC CHARACTERISITICS

The Kilkieran Bay labour market exhibits relatively high unemployment and economic inactivity rates. Recent data indicates that the local population has recently fallen, particularly those of working age, while the demographic profile of residents indicates that the proportion of working age residents may continue to fall over time.

Agriculture, forestry and fishing forms a relatively large proportion of economic activity within the local economy, driven to an extent by activities in the aquaculture sector. The local economy is characterised by relatively large education, health and social work and professional service sectors, which typically support a relatively well-qualified workforce. By contrast, only one-infive residents aged 15+ are qualified to degree level or above, indicating that the local aquaculture sector represents accessible employment opportunities for local people.

As a result, the aquaculture sector is likely to continue to play an important role in the Kilkieran Bay economy through its provision of accessible direct jobs, supply chain spending in local businesses and the consumer spending it supports. Looking forward, a vibrant and growing local aquaculture sector is likely to remain a prominent asset for the local economy.

# 1. Introduction

# 1.1 ABOUT THE STUDY

The Irish aquaculture sector is an important component of both the wider seafood industry and the Irish economy. Its benefits are arguable felt most keenly across Ireland's coastal communities where the sector's activity tends to be concentrated: in coastal ocean waters, freshwater ponds, river inlets and bays.

These coastal economies tend to be separated from major economic centres, have a narrower sectoral composition, and a relatively strong dependency on the seasonal/tourism industry. In addition, economic and employment growth is increasingly driven by office-based activity which favours urban areas. Given these challenges, the continued growth in Ireland's aquaculture industry can play a key role in addressing the balance across coastal areas - providing labour market opportunities, wages, whilst supporting economic activity in local supporting industries.

It is within this context that Bord Iascaigh Mhara (BIM) commissioned Oxford Economics and Perceptive Insight to estimate the economic contribution of the aquaculture sector in eleven of Ireland's bay areas.

# **1.2 THE AQUACULTURE SECTOR AT THE BAY**

The report concentrates on aquaculture activity at just one of these bay areas - Kilkieran Bay, located on the coast of Co. Galway in the West region. In this report we define the local bay economy as the District Electoral Divisions (DEDs) highlighted below. This area's boundary has been identified in cooperation with BIM with a view to broadly encompassing the geographic spread of the local aquaculture industry.

# Figure 1. A map of the bay area within the study







To inform the analysis, a comprehensive aquaculture-related survey exercise was carried out across some of Ireland's most representative bay areas. We worked closely with BIM in order to, firstly, understand the aquaculture population at each of the 11 bay areas. Following this, the market research firm Perceptive Insight collected information concerning the characteristics of the local aquaculture sector through both telephone and online surveys.

In total, there were close to 130 aquaculture-related businesses approached who together have a presence in one or more of the bays studied. Of this total, 89 unique responses were recorded from aquaculture operators based in the 11 bay areas - a response rate of close to 70 percent, relative to the known aquaculture population. The study also draws on published data where available to better understand the sectoral composition of coastal areas within the country. Section 4 of this report includes a summary discussion of the pertinent issues facing the local bay economy...

# **1.3 THE KEY ELEMENTS OF THE AQUACULTURE SECTOR**

In this study we present our estimates of the size of the local aquaculture sector and how it impacts the regional economy. Our analysis therefore estimates the direct activity associated with the farming of finfish, oysters, mussels and other shellfish.<sup>3</sup> This has been achieved by drawing on the survey findings, published data sources and industry specific information held by BIM. This information then allowed the estimation of the sector's wider impacts across the NUTS3 region.<sup>4</sup> These wider impacts include those associated with the aquaculture sector's supply chain and the consumer spending of those employed as a result of the direct and indirect activity - see Introducing Economic Impact Analysis (next) and Figure 2 for more detail concerning our methodology.

# INTRODUCING ECONOMIC IMPACT ANALYSIS

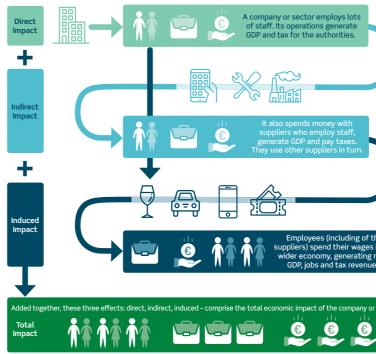
The economic impact of a sector is measured using a standard means of analysis called an economic impact assessment. The report quantifies the three 'core' channels of impact that comprise an organisation/sector's 'economic footprint':

- Direct impact, which is the economic activity the aquaculture sector generates because of its operations;
- Indirect impact, or supply chain impact, that occurs because the sector buys inputs of goods and services from Irish businesses; and the
- **Induced impact**, which relates to the wider economic benefits that arise when employees of the local aquaculture sector and its supply chain spend their wages in the consumer economy, for example in local retail establishments.

We analyse these channels of impact using three core metrics:

- Employment, measured on an employee job basis;
- Wages, the total value of remuneration offered to the workers associated with these activities (in current prices);
- Gross value added contribution to GDP (in current prices); and,
- Tax receipts generated by the Irish activity and employment supported by the aquaculture sector.

# Figure 2. Economic Impact Assessment



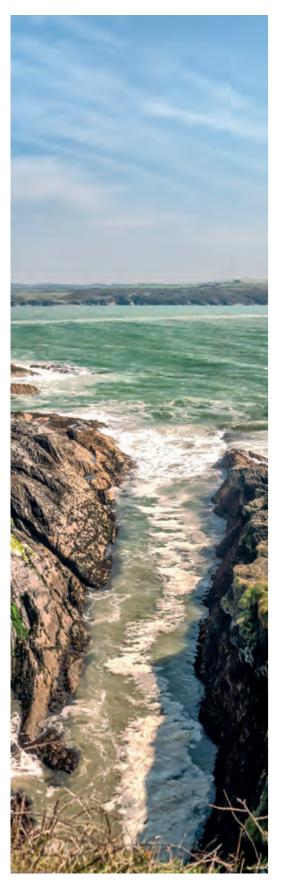
- <sup>3.</sup> The analysis also incorporates the economic impacts associated with the processing of aquaculture related output within the producing sector's population.
- 4. There are eight regions at NUTS3 level in Ireland which came into existence in 1994, under the terms of the Local Government Act 1991, each is governed by an associated Regional Authority.











# **1.4 REPORT STRUCTURE**

This report breaks down the characteristics of the aquaculture sector within the bay area. It then goes on to show the economic impact this activity creates across the West economy.

The report takes the following structure:

- An analysis of the characteristics of the aquaculture sector within the local bay economy.
- A breakdown of the total economic benefits associated with the bay's aquaculture sector at the regional and national economy level; and
- Finally, we present a summary of the pertinent issues facing the local bay economy.

# 2. Aquaculture at Kilkieran Bay

# 2.1 INTRODUCTION

Our survey of aquaculture businesses provides a range of insights into the characteristics of aquaculture businesses operating in the 11 bays covered by our study. In this section of the report, we draw on the survey findings to describe the types of aquaculture firms in Kilkieran Bay.

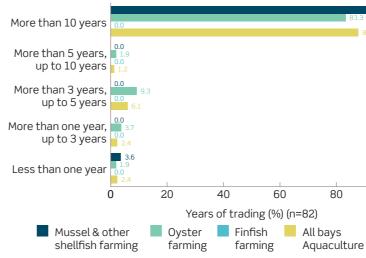
There were three aquaculture related businesses operating within the Kilkieran Bay economy in 2020, engaged in both mussel and other shellfish and finfish farming locally. Two of the three businesses responded to our survey. Given the relatively small sample size, our analysis considers the broader characteristics of firms in the mussel farming sub-sector,<sup>5</sup> drawn from the overall survey results.

# 2.2 CHARACTERISTICS OF THE LOCAL AQUACULTURE SECTOR

# 2.2.1 BUSINESS CHARACTERISTICS

Mussel and other shellfish businesses tend to be relatively mature: almost all firms surveyed had been trading for more than 10 years.

# Figure 3. Aquaculture maturity, aquaculture sub-sectors, 2020



Source: Oxford Economics, Perceptive Insight





100

<sup>5.</sup> The sample of businesses in the finfish farming subsector is not of a sufficient size to draw any meaningful conclusions on their characteristics.



# 2.2.2 RECENT PERFORMANCE AND OUTLOOK: TURNOVER

We estimate that turnover from the three aquaculture businesses in Kilkieran Bay totalled €10.9 million in 2020.

Overall, firms operating in the aquaculture sector had a challenging 2020 in terms of turnover. Almost half of mussel and other shellfish farmers experienced a fall in turnover, while only 11 percent enjoyed turnover growth in 2020.

Mussel and other shellfish farmers were more positive about the future: over two-fifths of respondents expected an increase in turnover in the coming year, with no respondents expecting turnover to decrease. However, respondents in this sub-sector were less optimistic about turnover growth than the aquaculture sector as a whole.

# Table 2. Turnover over the past and coming 12 months, aquaculture sub-sectors, 2020 and 2021

Respondents (%) (n=89)	Increased	Stayed the same	Decreased
Change in turnover over	the previous y	/ear:	
Mussel and other shellfish farming	15	36	48
Oyster farming	26	20	54
Finfish farming	50	0	50
All bays aquaculture	22	26	52
Expected change in turr	nover over the	next year:	
Mussel and other shellfish farming	42	58	0
Oyster farming	69	30	2
Finfish farming	50	50	0
All bays aquaculture	58	40	1

Source: Oxford Economics, Perceptive Insight Note: May not sum due to rounding.

# 2.2.3 RECENT PERFORMANCE AND OUTLOOK: EMPLOYMENT

Despite lockdowns imposed in the wake of the Coronavirus pandemic, the workforce of firms in the aquaculture sector remained relatively resilient through 2020. Indeed, 91 percent of respondents saw employment either remain the same or increase over the previous year, with a greater share seeing the workforce increase in size (12 percent).

Overall, mussel and other shellfish farmers expect a similar pattern in the coming year. Almost nine-in-ten respondents did not expect the workforce to change, with 12 percent expecting an increase in the workforce over the coming year. However, respondents in the mussel and other shellfish sub-sector were over three-times less likely to expect the workforce to increase than oyster farmers (41 percent). More generally, firms across each of the sub-sectors are generally less optimistic about expanding the size of the workforce in the coming year than increasing turnover.

# Table 3. Employment over the past and coming 12 months, aquaculture sub-sectors, 2020 and 2021

Respondents (%) (n=89)	Increased	Stayed the same	Decreased	
Change in turno	ver over the p	orevious year:		
Mussel and other shellfish farming	12	79	9	
Oyster farming	17	63	20	
Finfish farming	0	100	0	
All bays aquaculture	15	70	16	
Expected chang	e in turnover	over the nex	t year:	
Mussel and other shellfish farming	12	88	0	
Oyster farming	41	54	4	
Finfish farming	0	100	0	
All bays aquaculture	29	67	2	

Source: Oxford Economics, Perceptive Insight Note: May not sum due to rounding.

lot sure			
0			
0			
0			
0			
0			
2			
0			
1			

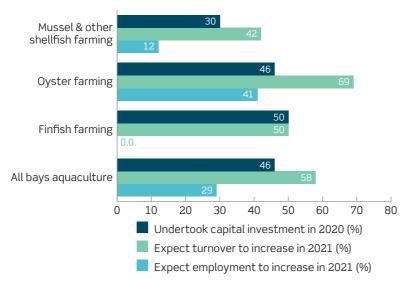
## 2.2.4 CAPITAL INVESTMENT

Revenue expansion and/or access to new markets is often linked to investment: improving the quantity and/or quality of capital available to the workforce, thereby improving productivity levels. On the one hand, the willingness of firms to engage in capital investment may in itself signal a positive outlook for the future; on the other, it may reflect the deterioration of existing capital stocks.<sup>6</sup>

Our survey results hint at the prevalence of the former across the aquaculture sector: alongside a majority of firms expecting turnover to increase, two-in-five engaged in capital investment over the previous year. However, the rate at which firms engaged in capital investment was somewhat lower among mussel and other shellfish farmers, at 30 percent.

However, of those firms that made capital investments, mussel and other shellfish farmers invested a greater share of overall turnover on average (21 percent) than the aquaculture sector as a whole (15 percent), while 72 percent of investment is undertaken regionally, compared to 60 percent across the wider sector.

# Figure 4. Capital investment prevalence in the previous year and expectations for the next year, aquaculture sub-sectors, 2020 to 2021



Source: Oxford Economics, Perceptive Insight Note: May not sum due to rounding.

6. Owing to limitations in the data provided by respondents, we are unable to determine either the scale of capital investment, or prevalence of spending within the wider regional economy.

# 2.2.5 GROWTH CONSTRAINTS

Given that a minority of firms have invested in their business recently, our survey also explored the main constraints to growth. The most commonly cited issue for mussel and other shellfish farmers, and indeed the aquaculture sector as a whole, is regulations and licensing - around three-in-five respondents cited this example.

Around two-fifths of respondents in this sub-sector also identified staffing/skills shortages and quality of facilities/maritime infrastructure/planning as constraints, alongside a third who cited environmental challenges/disease. However, respondents were less likely to identify each of the four main issues than the sample across the wider aquaculture sector, implying that these factors are less of a constraint than across other aquaculture sub-sectors.

# Table 4. Main constraints on future growth, aquaculture subsectors, 2021

Respondents who highlighted issue (%) (n=89)	Mussel and other shellfish farming	Oyster farming	Finfish farming	All bays aquaculture
Regulations and licensing	57.6	75.9	100.0	69.7
Environmental challenges/ disease	33.3	63.0	50.0	51.7
Staffing/skills shortages	39.4	48.1	0.0	43.8
Quality of facilities/ maritime infrastructure/ planning	39.4	40.7	50.0	40.4
Access to finance	27.3	24.1	50.0	25.8
Other	0.0	0.0	0.0	18.0
Fuel costs	6.1	24.1	0.0	16.9
Insurance	9.1	20.4	50.0	16.9
Transport issues	12.1	16.7	0.0	14.6
BREXIT legacy issues	15.2	9.3	0.0	11.2

Source: Oxford Economics, Perceptive Insight Note: May not sum due to rounding.



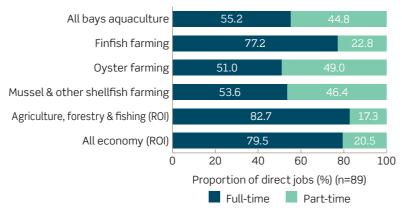


### 2.2.6 CHARACTERISTICS OF THE WORKFORCE

We estimate the three aquaculture businesses at Kilkieran Bay directly supported 30 jobs in 2020, mostly in finfish farming.

The survey findings show that the mussel and other shellfish farming workforce tends to have a relatively high prevalence of part-time employment, accounting for almost half of the workforce, compared to around 20 percent across the overall economy.

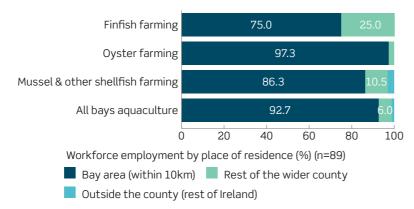
# Figure 5. Employment by status, 2020



Source: Oxford Economics, Perceptive Insight. CSO

Perhaps as a result, a substantial majority of workers tend to reside in the bay area within which they work (86 percent), although mussel and other shellfish farmers tend to draw on a greater share of workers from outside of the same bay area than the aquaculture sector as a whole.

# Figure 6. Employment by place of residence, aquaculture subsectors, 2020

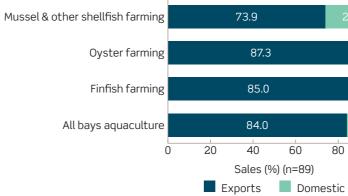


Source: Oxford Economics, Perceptive Insight

# 2.2.7 EXPORTS

The aquaculture sector enjoys relatively strong exposure to export markets. Across the sector as a whole, more than four-fifths of the value of total sales are to overseas customers. While almost three-guarters of mussel and other shellfish sales are made internationally, it is the most reliant of all sub-sectors on the domestic market.

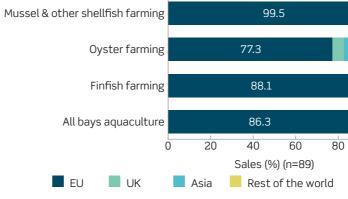
# Figure 7. Sales by destination, aquaculture sub-sectors, 2020



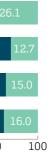
## Source: Oxford Economics, Perceptive Insight

Export sales across the aquaculture sector are primarily to customers in the EU. According to our survey respondents, mussel and other shellfish farmers are particularly reliant on EU customers, which form nearly all of their exports, compared to around 86 percent of overall aquaculture exports.

# Figure 8. Export sales by origin, aquaculture sub-sectors, 2020



Source: Oxford Economics, Perceptive Insight



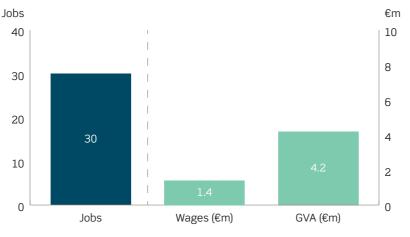




## 2.3 DIRECT CONTRIBUTION TO THE KILKIERAN BAY ECONOMY

Using data from our survey and performance data held by BIM, we estimate that the above businesses directly generated sales of €10.9 million in 2020. This economic activity was enough to create a direct Gross Value Added (GVA) contribution to GDP of €4.2 million. In addition, the sector directly supported 30 workplace jobs in the bay area and generated €1.4 million in direct wages.

# Figure 9. Aquaculture's direct economic contribution, Kilkieran Bay, 2020



Source: Oxford Economics, Perceptive Insight, BIM

# 2.4 CONCLUSION

Kilkieran Bay is home to three businesses operating in the aquaculture sector, operating in both the mussel and other shellfish and finfish sub-sectors. The local aquaculture sector generated €10.9 million in turnover in 2020, directly sustaining 30 jobs.

Despite the economic challenges associated with the coronavirus pandemic, mussel and other shellfish farmers have been relatively resilient, with fewer than half seeing turnover decrease, and fewer than one-in-ten reducing the size of the workforce. However, firms tend to be less optimistic about the potential for increasing turnover or the size of the workforce than the aquaculture sector as a whole. Firms in the mussel and other shellfish sub-sector are also characterised by a high proportion of exports, with a majority of customers based in the EU.

Respondents also cited a range of constraints on growth, most notably in relation to regulations and licensing, with poor infrastructure, environmental challenges, and staff/skills shortages were also frequently cited by mussel and other shellfish farmers. However, despite a less optimistic view of the future, firms were less likely to highlight these issues than across the aquaculture sector as a whole.

# 3. Total impact of the bay's aquaculture sector

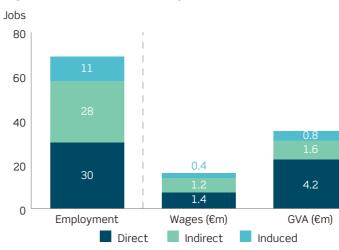
# **3.1 AQUACULTURE SECTOR ACTIVITY WITHIN THE BAY**

This section takes the estimates presented in the preceding sections of the report and calculates the total economic impact resulting from the activities of the aquaculture sector within the Bay area.

# **3.2 REGIONAL ESTIMATES**

We estimate that the aquaculture sector at Kilkieran Bay contributed €6.6 million of GVA to the West economy in 2020. The aquaculture sector supported 69 jobs across the region, and €3.0 million in wages for those employed.

# Figure 10. Benefits of the aquaculture sector, West, 2020



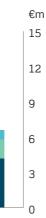
Source: Oxford Economics, Perceptive Insight, CSO

Over a quarter of this GVA total (€2.4 million) is generated either in indirect activities supporting the local aquaculture sector (€1.6 million) or through additional induced spending that results from the employment supported by the sector and its supply chain (€0.8 million). As a whole, the bay's aquaculture sector is estimated to have a GVA multiplier of 1.6, meaning that for every €1 GVA contribution to GDP, a further €0.6 is generated within the regional economy.

# Table 5. Total aquaculture sector benefits, West, 2020

Bay		West			
aquaculture	GVA (€m)	Employment	Wages (€m)		
Direct	4.2	30	1.4		
Indirect	1.6	28	1.2		
Induced	0.8	11	0.4		
Total	6.6	69	3.0		

Source: Oxford Economics, Perceptive Insight, CSO Note: May not sum due to rounding.





In GVA terms, the agriculture, forestry and fishing sector benefits most from Kilkieran Bay's aquaculture sector. It supported €4.4 million of GVA across the West in 2020, equivalent to 67% of local aquaculture's total contribution across the region. However, relatively high productivity within the sector means that agriculture forestry and fishing accounts a smaller share of the employment benefits (38 jobs). The impacts in this sector are bolstered by the presence of aquaculture's direct activity within this broad sector of the economy.

Economic impacts across the remaining sectors are more evenly spread and therefore represent a much smaller share of the total relative to agriculture, forestry and fishing. The professional, scientific and technical sector receives the next largest benefit resulting from aquaculture activity locally. It accounts for seven percent of the overall GVA benefit across the region (€0.5 million), alongside sustaining eight jobs and generating €0.4 million in earnings.

The regional wholesale and retail sector is also a prominent beneficiary in GVA terms (€0.4 million), followed by real estate (€0.3 million), manufacturing and financial and insurance (both €0.2 million).



# Table 6. Total benefits by sector, West, 2020

	West		
		West	
	GVA (€m)	Employment	Wages (€m)
Agriculture, forestry and fishing	4.4	38	1.7
Mining and quarrying	0.0	0	0.0
Manufacturing	0.2	2	0.1
Electricity, gas and water	0.1	2	0.1
Construction	0.0	0	0.0
Wholesale and retail	0.4	6	0.2
Transportation and storage	0.1	2	0.1
Accommodation and food	0.1	2	0.0
Information and communication	0.1	1	0.1
Financial and insurance	0.2	2	0.1
Real estate activities	0.3	1	0.0
Professional, scientific and technical	0.5	8	0.4
Administrative and support	0.1	2	0.1
Public admin and defence	0.0	0	0.0
Education	0.0	1	0.0
Human health and social work	0.1	1	0.0
Arts, enter and recreation	0.0	1	0.0
Other service activities	0.0	1	0.0
Total	6.6	69	3.0

At the national level the local aquaculture sector's economic benefits are larger still - accounting for economic leakage outside the Bay's own region and into the remainder of the country. In total, aquaculture in Kilkieran Bay is estimated to have provided a GVA contribution of €8.0 million across the country, sustaining 91 jobs and €3.9 million in earnings.

## Table 7. Total aquaculture benefits, Ireland, 2020

Total	Ireland					
aquaculture	GVA (€m) Employment Wages (€m					
Direct	4.2	30	1.4			
Indirect	2.6	44	1.8			
Induced	1.3	18	0.7			
Total	8.0	91	3.9			

Source: Oxford Economics, Perceptive Insight, CSO **Note:** May not sum due to rounding.

# **3.3 FISCAL BENEFITS**

Aquaculture activity at the Bay provides further benefits through the generation of tax revenues to the Revenue Commissioners. These fiscal impacts canagain be split into their direct, indirect and induced components depending on what channel of activity they originate from. We estimate that the bay's aquaculture sector's direct tax contribution equated to €0.35 million in 2020, consisting of both the labour-based tax paid by the sector's employees (income tax, PRSI etc), taxes on consumption and corporation tax receipts.

The indirect fiscal benefits represent the same taxation components as above but are generated within the sector's wider supply chain, in addition to net taxes on input purchases and sectoral taxation on production less subsidies. Combined these represent a net fiscal benefit of €0.54 million. As those employed in the sector and within its supply chain spend their wages, this supports further jobs and activity within the Irish economy. We estimate this induced activity supported a further €0.30 million in tax revenue.

Therefore, in total, Kilkieran Bay's aquaculture sector is estimated to have supported €1.2 million in fiscal benefits in 2020. This total was made up of €0.64 million in employment/labour related tax, €0.40 million in taxation associated with the spending of wages, and €0.20 million in corporation tax, although offset by a net tax deficit of €0.05 million through taxation on inputs and production.<sup>7</sup>

# Table 8. Estimated tax benefits by type, Ireland, 2020

		Tax estimates (€m)			
Total aquaculture	Direct	Indirect	Induced		
Net tax on inputs	NA	0.12	0.04		
Consumption tax	0.15	0.18	0.07		
Taxes on production	NA	-0.23	0.02		
Corporation tax	0.07	0.10	0.03		
Labour tax	0.14	0.36	0.15		
Total	0.35	0.54	0.30		

Source: Oxford Economics, Perceptive Insight, CSO Note: May not sum due to rounding.

# 3.4 CONCLUSION

Our analysis shows that the aquaculture sector at Kilkieran Bay supports 69 jobs, €3 million in wages and €6.6 million in GVA throughout the West economy. Furthermore, this activity is estimated to support €1.2 million in tax revenues towards the public purse.



Total	
0.16	
0.40	
-0.21	
0.20	
0.64	
1.19	

<sup>7.</sup> Net tax position refers to taxes less subsidies.



# 4. Aquaculture and the local economy

# **4.1 BAY POPULATION**

Kilkieran Bay has experienced population decline in recent years. The population has fallen by 4.2 percent in the five years between 2011 and 2016. Meanwhile, population change was positive across the wider Galway county and Ireland overall with growth of 2.4 percent and 3.8 percent respectively. This could be a potential sign that there may be limited employment opportunities locally.

# Table 9. Population indicators, 2016

	Growth (20	11-2016)	2016		
Population Area	Population	Working age (15-64)	Population	Working age share	
Kilkieran	-4.2%	-9.9%	8,054	61.9%	
Co. Galway	2.4%	-0.7%	179,390	62.8%	
Ireland	3.8%	1.4%	4,761,865	65.5%	

Source: CSO

Note: May not sum due to rounding.

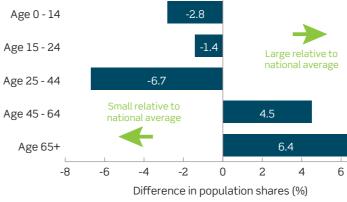
# 4.2 WORKING AGE

Furthermore, the working age population - those aged 15-64 contracted by 9.9 percent. The working age population therefore fell much more sharply than Galway county average over the same period (0.7 percent decline). Indeed, the working age cohort is relatively small in Kilkieran Bay, compared to the county and national levels.

The local population is skewed towards the older-age groups. Those aged 45-64 account for over a guarter of the local population, a share 4.5 percentage points larger than the national average. Similarly, Kilkieran Bay has a proportionately higher share of those aged 65+ (6.4 percentage points larger than the national average).

By contrast, the share of those aged 15-24 and 25-44 is 1.4 and 6.7 percentage points smaller than the national average, respectively.

# Figure 11. Age group comparisons, Bay area vs Ireland, 2016



Source: Source: CSO Ireland Note: May not sum due to rounding.

# **4.3 UNEMPLOYMENT**

The latest available data indicates that Kilkieran Bay's labour market is underperforming the broader regional and national economies. The unemployment rate (24.6 percent) is nearly double the regional and national rates. Furthermore, the local employment rate lags both the West region (52.2 percent) and Ireland as a whole (53.4 percent).<sup>8</sup>

Unsurprisingly, data from the Central Statistics Office reveals that the economic inactivity rate among those residents ages 15 and over was 45.8 percent in 2016 - higher than both the regional (40.1 percent) and national (38.6 percent) rates.<sup>9</sup> This is likely to reflect the above average share of residents aged 65 and over.

# Table 10. Headline economic indicator comparisons, 2016

	Unemployment rate	Employment rate	Inactivity rate
Kilkieran Bay	24.6%	40.9%	45.8%
West	12.8%	52.2%	40.1%
Ireland	12.9%	53.4%	38.6%

Source: CSO Note: May not sum due to rounding.



8. Defined as those in work as a proportion of the population age 15 years and over.

<sup>9.</sup> Economic inactivity represents the share of the population aged 15 and over who were neither employed nor looking for employment.

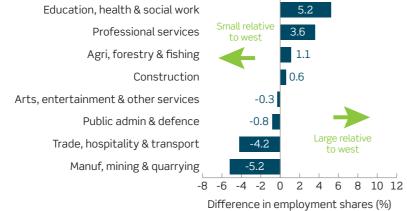


## 4.4 SECTOR STRUCTURE

An analysis of Kilkieran's sectoral structure shows the economy is underrepresented in the higher value added and higher paid growth sectors of the economy. For example, although professional services employment share locally is relatively large within the regional context - it remains relatively small at the national level. The sector accounts for 15.7 percent of local workplace jobs, compared 19 percent across Ireland.

Furthermore, the economy is reliant on lower value-added sectors such as construction and agriculture, forestry and fishing. The share of jobs in the education, health and social work sector is also above the regional average. This sectoral structure would suggest the economy will struggle to create above average jobs growth and wealth, relative to the national average, and relative to urban centres across the country where the higher value added private services tend to favour.

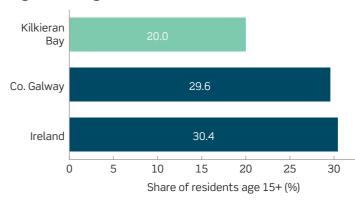
# Figure 12. Employment share differences, Bay area vs region, 2016



### Source: Oxford Economics, CSO

In addition, as we might expect, residents of Kilkieran Bay are generally less well-educated than elsewhere in Ireland. Those educated to degree level or above accounted for 20 percent of the population aged 15 and above in 2016. This share lags the averages across both Galway County and the nation overall (both 30 percent). As a result, Kilkieran Bay's population has a higher share of educational attainment at secondary level or lower relative to the national average (64 percent and 49 percent respectively).

## Figure 13. Degree level or above attainment, 2016

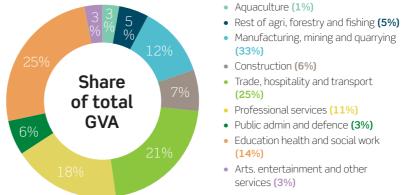


Source: CSO

# **4.5 THE LOCAL ECONOMY'S CHARACTERISTICS**

The latest Census provides workplace employment data at a sectoral level for small area District Electoral Divisions (DEDs) across Ireland. By combining this employment data with our regional productivity estimates we can quantify the economic footprint of the bay economy. We estimate that Kilkieran Bay's economy made a GVA contribution to GDP of €150 million in 2020.<sup>10</sup> We estimate that the aquaculture sector within the bay represented €4.2 million of this GVA total. The largest sectors in GVA terms were the 'education, health and social work' and 'trade, hospitality and transport' sectors which represented 25 percent and 21 percent of the local economy respectively.

# Figure 14. GVA by sector, Kilkieran Bay, 2020



Source: Oxford Economics, Perceptive Insight, CSO

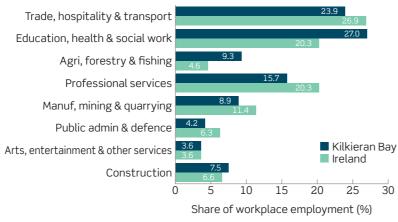
35

<sup>10.</sup> When estimating the size of the bay economies we use the most recent workplace sectoral employment data from the 2016 census. This employment data relates to workplace zones, which are slightly smaller than DEDs. The workplace zones are therefore mapped across to closely represent the DEDs which cover the bay area. We then supplement this data with the current snapshot of the local aquaculture sector as estimated through the survey exercise. Finally, we subtract the direct aquaculture activity from the broader 'Agriculture, forestry and fishing' sector to get an indication of its prominence locally.



In employment terms, aquaculture remains important within the bay economy. The combined aquaculture sector is estimated to represent 1.1 percent of workplace employment across the bay economy in 2020. Furthermore, the aquaculture sector accounted for over 10 percent of total 'agriculture, forestry and fishing' related employment locally.

## Figure 15. Employment by sector, Kilkieran Bay, 2020



Source: Oxford Economics, Perceptive Insight, CSO

## 4.6 SUMMARY

The Kilkieran Bay labour market exhibits higher economic inactivity and lower employment rates than across Galway and Ireland as a whole. The demographics of the local area show that the working age population has been in decline and the working age share of the population remains lower than both county and national averages.

Agriculture, forestry and fishing forms a relatively large proportion of economic activity within the local bay economy, driven to an extent by activities in the local aquaculture sector. Education, health and social work is the largest sector locally, and supports a larger proportion of jobs locally than across the wider West region. However, the local economy is underrepresented among professional services (relative to the national average) and has above average concentrations of employment in typically lower value added sectors.

As a result, the aquaculture sector is likely to continue to play an important role in the Kilkieran Bay economy, through its provision of accessible direct jobs, supply chain spending in local businesses and the consumer spending it supports. Looking forward, a vibrant and growing aquaculture sector is likely to remain a prominent asset for the local economy.

# APPENDIX 1 Model Approach

# UNDERSTANDING ECONOMIC IMPACT ASSESSMENTS

- A sector can generate benefits through four different channels. The first three are the standard channels through which economic impact is usually quantified: direct operational effects, supply chain effects, and the impact of employees spending their wages in the wider consumer economy. These are the focus of this study. The fourth channel, known as 'catalytic' or 'dynamic' benefits represent the wider benefits that society and/or other industries derive from the original economic activity. Catalytic benefits are often difficult to quantify. They include softer benefits such as diversifying an economy, providing a source for part-time employment and source for jobs outside of growth sectors. Our report uses three main metrics to quantify each of the channels by which the aquaculture sector could contribute to the regional<sup>11</sup> and national economy: Gross value-added contribution to Gross Domestic Product (GDP)<sup>12</sup>: this measured the value of goods and services produced in an area, industry or sector of an economy and is equal to output minus intermediate consumption; **Employment:** Employment is presented in terms of employee jobs, the combination of workplace employment by full time and part time status; and **Wages** is the total value of remuneration offered to the workers associated with the local aquaculture sector. All the data used was either provided by BIM (for example recent industry registration data), the aquaculture sector survey carried out by Perceptive Insight or published government website data and industry standards from the likes of CSO Ireland and Oxford's own economic databases. Finally, in the absence of data, reasonable assumptions based on best judgement are clearly rationalised in the study. For example, in the absence of bay specific data we will use published sources for comparator geographies as a proxy estimate were appropriate. ESTIMATING THE DIRECT ECONOMIC CONTRIBUTION <sup>11.</sup> Ideally, we would quantify the impacts of the aquaculture The first step was to understand the direct activity associated with sector on the bay area specifically, however there is not the local aquaculture sector at each of the 11 bays in 2020. enough published sectoral employment, GDP and wage data. Sufficient data is only available at regional level to produce sub-national impacts. <sup>12.</sup> GDP is the main summary indicator of economic activity in Ireland. GDP can be defined as GVA plus taxes on products less subsidies on products. References to economic growth (or when the economy enters recession) typically relate to the rate of change of GDP. All references in this

report relate to GVA; also known as GDP at 'basic prices'; and they exclude taxes and subsidies.

### THE SURVEY

The industry survey was designed to provide the evidence base from which to estimate the local aquaculture sector's contribution to the regional/national economy. Responses from the sector were analysed according to common characteristics and crossreferenced with the most recent full snapshot of the local aquaculture sector population.<sup>13</sup>

Sample estimates were then 'grossed' up to that of the total population. This was done by drawing on BIM records of the sector population in each bay which contained fields on subsector and turnover bands. Knowing indicative turnover levels for the businesses not captured in the survey, we were then able to apply the average ratio of jobs to turnover levels for specific subsectors and apply average sectoral wages, etc. In other words, we utilised the industry survey sample and the business specific characteristics of the missing firms to estimate the direct activity not captured during the survey exercise. The resulting aquaculture related turnover estimate is designated to a broad industry sector of the economy ('Agri, forestry and fishing') for modelling later in the analysis.

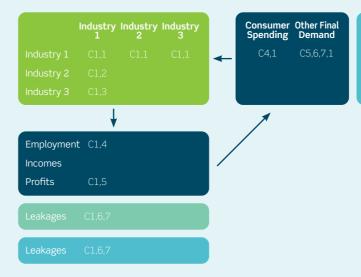
This turnover figure is essentially the value of output within the local aquaculture sector and encompasses intermediary demand, wages and profits. By utilizing the survey results we were able to devise operating expenses/cost of bought in goods and services (excl. employee costs) for each business within the sector population. By subtracting this from the previous turnover figures we arrived at an estimate of the direct sectoral GVA contributions to GDP in the local economy. Both direct employment and gross wages paid within the local bay aquaculture sector are again informed by the survey findings and grossed to the population total based on shared characteristics.

With our estimate of direct output and wages, we then applied sectoral taxation assumptions informed by the CSO's Input-Output framework and calculated the resulting fiscal benefits that would likely be collected by the Revenue Commissioners.

# ESTIMATING INDIRECT AND INDUCED IMPACTS

To estimate the indirect and induced impacts we have built an Input-Output model. Figure 16 presents a stylised version (showing just three sectors for presentation purposes) of our Input-Output model which is a model that traces how economic activity flows through an economy as one sector makes purchases from another sector.

Figure 16. Stylised input-output model



We have used the latest Irish input-output tables for the analysis, but have adjusted these in line with academic guidelines (Flegg, A. T. and Tohmo, T. (2013) "Regional input-output tables and the FLQ formula: A case study of Finland") to account for the size and structure of the local economy.<sup>14</sup> The technique involves constructing sub-national input-output models by applying Location Quotients (LQs) and sub-national size adjustments to the standard Ireland Input-Output tables. The result is that geographies with higher concentrations of industries receiving procurement or household expenditure have larger impacts. In addition, we have used information gathered from the survey to further isolate the procurement spend locally, thereby strengthening the overall modelling assumptions.

# MODELLING SUPPLY CHAIN IMPACTS

The survey provided us with information on the size of supply chain spending relative to turnover, its allocation to specific parts of the economy/goods/services and its location (local/national/ international). Using this information, we were able to construct a more detailed picture of the first round of supply chain spending than the published input-output tables would otherwise provide.<sup>15</sup>

13. Originally provided by BIM (via registration and industry census data) but further refined/ updated during the survey phase of the analysis. Turnover bands were also assigned to the known aquaculture population based on returns information where available, and when not, estimated by BIM based on shared characteristics.



- <sup>14.</sup> Due to data availability, the local aquaculture sector's economic impact can only be localised to the regional level (NUTS 3).
- <sup>15.</sup> Survey respondents with food processing components where asked where they source the inputs for these operations. All noted their own internal aquaculture produce. In the absence of additional information, we have assumed minimal cross over in supply chains between bay producers.



We then used the impact model to estimate all the subsequent rounds of supply chain or indirect spending associated with the local aquaculture sector. The input-output tables provide us with an estimate of indirect output by sector. We then convert this output back into sectoral GVA and into sectoral jobs to provide a range of sectoral impact measurements. Applying average sectoral earnings allowed us to estimate the income effect.

The induced impact is economic activity and employment supported by those directly or indirectly employed spending their income on goods and services in the wider economy. This helps to support jobs in the industries that supply these purchases, and typically includes jobs in retail and leisure outlets, companies producing consumer goods and in a range of service industries. Again, our Input-Output model was used to estimate these induced impacts.

# OXFORD ECONOMICS

# ABOUT OXFORD ECONOMICS

Oxford Economics was founded in 1981 as a commercial venture with Oxford University's business college to provide economic forecasting and modelling to UK companies and financial institutions expanding abroad. Since then, we have become one of the world's foremost independent global advisory firms, providing reports, forecasts and analytical tools on more than 200 countries, 250 industrial sectors, and 7,000 cities and regions. Our best-inclass global economic and industry models and analytical tools give us an unparalleled ability to forecast external market trends and assess their economic, social and business impact.

Headquartered in Oxford, England, with regional centres in New York, London, Frankfurt, and Singapore, Oxford Economics has offices across the globe in Belfast, Boston, Cape Town, Chicago, Dubai, Dublin, Hong Kong, Los Angeles, Melbourne, Mexico City, Milan, Paris, Philadelphia, Stockholm, Sydney, Tokyo, and Toronto. We employ 400 full-time staff, including more than 250 professional economists, industry experts, and business editors - one of the largest teams of macroeconomists and thought leadership specialists. Our global team is highly skilled in a full range of research techniques and thought leadership capabilities from econometric modelling, scenario framing, and economic impact analysis to market surveys, case studies, expert panels, and web analytics.

Oxford Economics is a key adviser to corporate, financial and government decision-makers and thought leaders. Our worldwide client base now comprises over 1,500 international organisations, including leading multinational companies and financial institutions; key government bodies and trade associations; and top universities, consultancies, and think tanks.

### March 2022

All data shown in tables and charts are Oxford Economics' own data, exc otherwise stated and cited in footnotes, and are copyright © Oxford Eco

This report is confidential to Bord lascaigh Mhara and may not be publish distributed without their prior written permission.

The modelling and results presented here are based on information prov third parties, upon which Oxford Economics has relied in producing its re forecasts in good faith. Any subsequent revision or update of those data the assessments and projections shown.

To discuss the report further please contact:

info@bim.ie

ept where nomics Ltd.

ed oi

ded by oort and will affect

# **Global Headquarters**

Oxford Economics Ltd Abbey House, 121 St Aldates Oxford, OX1 1H B UK T +44 (0)1865 268900

London Broadwall House 21 Broadwall London, SE1 9PL UK

**T** +44 (0)203 910 8000

**New York** 5 Hanover Square, 8th Floor New York, NY 10004 USA

T +1 (646) 786 1879

**Singapore** 6 Battery Road #38-05 Singapore 049909 T +65 6850 0110

Europe, Middle East and Africa

London Belfast Frankfurt Paris Milan Cape Town Johannesburg Dubai

Americas

New York Philadelphia Mexico City Boston Chicago Los Angeles Toronto Houston

### Asia Pacific

Singapore Sydney Melbourne Hong Kong Tokyo





An Bord Iascaigh Mhara Crofton Road, Dun Laoghaire Co Dublin, A96 E5A0

T: +353 1 2144 100 E: info@bim.ie

